Coalition for the Homeless
State of the Homeless 2007

Falling Behind:
A Mid-Point Look at the Bloomberg Homeless Plan

March 7, 2007

Coalition for the Homeless 129 Fulton Street New York NY 10038 212-776-2000
www.coalitionforthehomeless.org
Part I: Record Family Homelessness in New York City

- Last Year the **Total Number of Homeless New Yorkers in Shelters** Increased by **11.1 Percent**

- The Number of **Homeless Families Alone** Increased by **17.6 Percent** Last Year

- The Number of **Homeless Children in NYC** Increased by **18.1 Percent** Last Year

- In February 2007 Family Homelessness in New York City Reached Modern Record Levels: **9,287 Homeless Families**
Part II: A Mid-Point Look at the Bloomberg Homeless Plan

- At the Mid-Point of Mayor Bloomberg’s Five-Year Homeless Plan, the Number of Homeless Families Is Significantly Higher Than the Plan’s Targets
- In Year 2, the Mayor’s Plan Projected 7,400 Homeless Families – In Feb 2007 There Were Actually 9,287 Homeless Families
- The Number of Homeless Single Adults in Shelters Was Actually Smaller Than the “Year 2” Target in the Mayor’s Plan
Part III: Dynamics of Rising Family Homelessness in NYC

- Number of New Homeless Families Entering Shelter Increased by 22.9 Percent Last Year

- Number of Homeless Families Moved to Permanent Housing Fell by 11.0 Percent Last Year

- City Policies Cut Back on Federal Housing Aid for Homeless Families

- In Its Second Year, the “Housing Stability Plus” Program Moved 10.9 Percent Fewer Families into Permanent Housing
Part IV: Reform the Flawed “Housing Stability Plus” Program, and Expand Housing Aid to the Homeless

- The Mayor Should Reform the HSP Program to Address Flaws that Threaten the Stability for Formerly-Homeless Families, and that Place Children and Adults in Hazardous Homes

- The Mayor Should Restore Homeless New Yorkers’ Priority for Federal Housing Assistance

- The Mayor Should Target More City-Funded Apartments to Homeless New Yorkers
State of the Homeless 2007
Homeless Shelter Population Rising

NYC Homeless Shelter Population Increased
by 11.1 Percent Last Year

Average Number of Homeless People Residing in Municipal Shelters Each Night

<table>
<thead>
<tr>
<th>Month</th>
<th>2006</th>
<th>2007</th>
</tr>
</thead>
<tbody>
<tr>
<td>JAN</td>
<td>31,602</td>
<td>35,113</td>
</tr>
<tr>
<td>FEB</td>
<td>31,472</td>
<td>35,252</td>
</tr>
<tr>
<td>MAR</td>
<td>31,569</td>
<td></td>
</tr>
<tr>
<td>APR</td>
<td>31,306</td>
<td></td>
</tr>
<tr>
<td>MAY</td>
<td>31,380</td>
<td></td>
</tr>
<tr>
<td>JUN</td>
<td>31,284</td>
<td></td>
</tr>
<tr>
<td>JUL</td>
<td>31,904</td>
<td></td>
</tr>
<tr>
<td>AUG</td>
<td>32,533</td>
<td></td>
</tr>
<tr>
<td>SEP</td>
<td>33,379</td>
<td></td>
</tr>
<tr>
<td>OCT</td>
<td>33,904</td>
<td></td>
</tr>
<tr>
<td>NOV</td>
<td>34,358</td>
<td></td>
</tr>
<tr>
<td>DEC</td>
<td>34,465</td>
<td></td>
</tr>
<tr>
<td>JAN</td>
<td>34,670</td>
<td></td>
</tr>
<tr>
<td>FEB 27, 2007</td>
<td>35,113</td>
<td>35,252</td>
</tr>
</tbody>
</table>
State of the Homeless 2007
Worsening Family Homelessness

Number of Homeless Families in NYC
Increased by 17.6 Percent

Average Number of Homeless Families Residing in Municipal Shelters Each Night

<table>
<thead>
<tr>
<th>Month</th>
<th>2006</th>
<th>2007</th>
</tr>
</thead>
<tbody>
<tr>
<td>JAN</td>
<td>7,817</td>
<td>9,287</td>
</tr>
<tr>
<td>FEB</td>
<td>7,805</td>
<td>9,190</td>
</tr>
<tr>
<td>MAR</td>
<td>7,881</td>
<td>9,048</td>
</tr>
<tr>
<td>APR</td>
<td>7,877</td>
<td>8,933</td>
</tr>
<tr>
<td>MAY</td>
<td>7,986</td>
<td>8,893</td>
</tr>
<tr>
<td>JUN</td>
<td>8,076</td>
<td>8,725</td>
</tr>
<tr>
<td>JUL</td>
<td>8,316</td>
<td>8,529</td>
</tr>
<tr>
<td>AUG</td>
<td>8,529</td>
<td>8,893</td>
</tr>
<tr>
<td>SEP</td>
<td>8,725</td>
<td>9,048</td>
</tr>
<tr>
<td>OCT</td>
<td>8,893</td>
<td>9,111</td>
</tr>
<tr>
<td>NOV</td>
<td>9,048</td>
<td>9,190</td>
</tr>
<tr>
<td>DEC</td>
<td>9,111</td>
<td>9,278</td>
</tr>
<tr>
<td>JAN</td>
<td>9,190</td>
<td>9,287</td>
</tr>
<tr>
<td>FEB</td>
<td>9,287</td>
<td></td>
</tr>
</tbody>
</table>
More Homeless NYC Children

Number of Homeless Children in NYC
Increased by 18.1 Percent
In Feb 2007 Number of Homeless Families in NYC Reached Modern Record Levels

Average Number of Homeless Families Residing in Municipal Shelters Each Night

- July 2003: 9,268 Families
- Feb 2007: 9,287 Families
State of the Homeless 2007
Record Family Homelessness

Rising Number of Homeless Families, Both With and Without Children

Average Number of Homeless Families Residing in Municipal Shelters Each Night

Homeless Families with Children
Homeless Adult Families

Page 10
State of the Homeless 2007

Majority of Homeless New Yorkers in Families

Homeless Families Represent 78.9 Percent of Homeless New Yorkers in Shelters

- **13,873** Homeless Children
- **13,310** Homeless Adults in Families
- **7,282** Homeless Single Adults

*December 2006: Total NYC Shelter Population 34,465 People*
NYC Homelessness Nearing Record Levels

NYC Homeless Shelter Population Once Again Exceeds 35,000 Children and Adults
Long Shelter Stays for Homeless Families

Homeless Family Shelter Stays Decline, But Still Average 11 Months

Average Number of Days Homeless Families Reside in Municipal Shelters

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Days</td>
<td>216</td>
<td>238</td>
<td>297</td>
<td>277</td>
<td>268</td>
<td>298</td>
<td>325</td>
<td>298</td>
<td>325</td>
<td>338</td>
<td>350</td>
<td>330</td>
</tr>
</tbody>
</table>
Declines in Adult Homelessness

Number of Homeless Single Adults in Shelters Declines for Second Year

Average Number of Homeless Single Adults Residing in Municipal Shelters Each Night

- 1983: 5,042
- 1984: 6,429
- 1985: 7,217
- 1986: 8,920
- 1987: 9,678
- 1988: 9,675
- 1989: 9,342
- 1990: 8,535
- 1991: 7,687
- 1992: 6,922
- 1993: 6,316
- 1994: 6,106
- 1995: 6,541
- 1996: 7,036
- 1997: 7,096
- 1998: 6,856
- 1999: 6,778
- 2000: 6,933
- 2001: 7,479
- 2002: 7,755
- 2003: 8,200
- 2004: 8,608
- 2005: 8,176
- 2006: 7,661
A Mid-Point Look at the Bloomberg Homeless Plan

- Mayor Bloomberg Unveiled His Five-Year Homeless Plan, “Uniting for Solutions Beyond Shelter,” in June 2004

- The Mayor’s Homeless Plan Calls for a Two-Thirds Reduction in NYC’s Homeless Population Over Five Years

- In Year 2, the Mayor’s Plan Projected 7,400 Homeless Families – In Feb 2007 There Were Actually 9,287 Homeless Families

- The Number of Homeless Single Adults in Shelters Was Actually Smaller Than the “Year 2” Target in the Mayor’s Plan
Falling Behind on Mayor’s Homeless Plan

Actual Family Homelessness Higher Than Target in Mayor’s Five-Year Homeless Plan

Note: Homeless Family Population Includes 3 Persons Per Family

Mayor's Year 2 Target  Feb 2007 Actual Population
State of the Homeless 2007
Falling Behind on Mayor’s Homeless Plan

Number of Homeless Families with Kids
Higher Than Target in Mayor's Plan

- Mayor's Year 2 Target
- Feb 2007 Actual Population
Falling Behind on Mayor’s Homeless Plan

Number of Homeless Adult Families Higher Than Target Set in Mayor's Plan

- Mayor's Year 2 Target: 900
- Feb 2007 Actual Population: 1,452
Uneven Progress on Mayor’s Homeless Plan

Number of Homeless Single Adults Actually Lower Than Target in Mayor's Plan

- Mayor's Year 2 Target: 9,000
- Feb 2007 Actual Population: 7,265

Homeless Single Adults

Legend:
- Mayor's Year 2 Target
- Feb 2007 Actual Population
Dynamics of Rising Family Homelessness in New York City

- Number of New Homeless Families Seeking Shelter Increased by 22.9 Percent Last Year
- Number of Homeless Families Moved to Permanent Housing Fell by 11.0 Percent Last Year
- City Policies Cut Back on Federal Housing Aid for Homeless Families
- In Its Second Year, the “Housing Stability Plus” Program Moved 10.9 Percent Fewer Families into Permanent Housing
More Homeless Families, Less Housing Aid

More Families Entering Shelter and Fewer Families Moved to Housing, 2005-2006

- Change in Number of New Homeless Families Entering the Shelter System: 22.9%
- Change in Number of Homeless Families Moved to Permanent Housing: -11.0%
More NYC Families Entering Shelters

Number of New Homeless Families Entering Shelter System Rose by 22.9 Percent

- 2005: 6,354
- 2006: 7,806
State of the Homeless 2007
More NYC Families Entering Shelters

Number of New Homeless Families Entering Shelter at Highest Point in Years

<table>
<thead>
<tr>
<th>Year</th>
<th>Number of Families</th>
</tr>
</thead>
<tbody>
<tr>
<td>2002</td>
<td>7,701</td>
</tr>
<tr>
<td>2003</td>
<td>6,845</td>
</tr>
<tr>
<td>2004</td>
<td>7,124</td>
</tr>
<tr>
<td>2005</td>
<td>6,354</td>
</tr>
<tr>
<td>2006</td>
<td>7,806</td>
</tr>
</tbody>
</table>

Number of New Homeless Families Deemed "Eligible" for Emergency Shelter Each Year
State of the Homeless 2007
Fewer Homeless Families Moved to Housing

Number of Homeless Families Moved to Permanent Housing Fell by 11.0 Percent

Number of Homeless Families Relocated to Permanent Housing Each Year

- **2005**: 6,685
- **2006**: 5,950

Fell by 11.0 percent from 6,685 to 5,950.
Fewer Homeless Families Moved to Housing

Number of Homeless Families Moved to Housing at Lowest Point in Four Years

- 2002: 4,250
- 2003: 6,365
- 2004: 7,079
- 2005: 6,685
- 2006: 5,950
State of the Homeless 2007

Less Federal Housing Aid for Homeless

Cutback on Federal Aid for Homeless Families Leads to Fewer Placements
State of the Homeless 2007
HSP Program Assists Fewer Families

In Second Year, Number of Families Assisted by HSP Fell by 10.9 Percent

Number of Homeless Families Relocated to Permanent Housing by HSP Program Each Year

<table>
<thead>
<tr>
<th>Year</th>
<th>Number of Families</th>
</tr>
</thead>
<tbody>
<tr>
<td>2005</td>
<td>4,524</td>
</tr>
<tr>
<td>2006</td>
<td>4,033</td>
</tr>
</tbody>
</table>
In Second Year of HSP, Decline in Number of Homeless Families Moved to Housing
State of the Homeless 2007
Fewer New Apartments Created for the Homeless

Lowest Number of New City-Funded Apartments
Created for Homeless Households Since 1980s

Annual Number of Apartments Created for Homeless Families and Individuals

<table>
<thead>
<tr>
<th>Year</th>
<th>Number</th>
</tr>
</thead>
<tbody>
<tr>
<td>FY 1986</td>
<td>2,913</td>
</tr>
<tr>
<td>FY 1987</td>
<td>3,635</td>
</tr>
<tr>
<td>FY 1988</td>
<td>4,042</td>
</tr>
<tr>
<td>FY 1989</td>
<td>4,012</td>
</tr>
<tr>
<td>FY 1990</td>
<td>4,173</td>
</tr>
<tr>
<td>FY 1991</td>
<td>3,643</td>
</tr>
<tr>
<td>FY 1992</td>
<td>3,225</td>
</tr>
<tr>
<td>FY 1993</td>
<td>2,563</td>
</tr>
<tr>
<td>FY 1994</td>
<td>1,997</td>
</tr>
<tr>
<td>FY 1995</td>
<td>1,219</td>
</tr>
<tr>
<td>FY 1996</td>
<td>764</td>
</tr>
<tr>
<td>FY 1997</td>
<td>264</td>
</tr>
<tr>
<td>FY 1998</td>
<td>523</td>
</tr>
<tr>
<td>FY 1999</td>
<td>503</td>
</tr>
<tr>
<td>FY 2000</td>
<td>529</td>
</tr>
<tr>
<td>FY 2001</td>
<td>282</td>
</tr>
<tr>
<td>FY 2002</td>
<td>294</td>
</tr>
<tr>
<td>FY 2003</td>
<td>309</td>
</tr>
<tr>
<td>FY 2004</td>
<td>239</td>
</tr>
<tr>
<td>FY 2005</td>
<td>294</td>
</tr>
<tr>
<td>FY 2006</td>
<td>309</td>
</tr>
</tbody>
</table>

Page 29
“Housing Stability Plus”: The Major Flaws in Need of Reform

1. Reduces Rental Assistance 20 Percent Annually

2. Requires Families to Stay on Welfare – Prohibits Most Families from Moving to Employment

3. Places Many Homeless Families in Hazardous Housing, and Gives Taxpayer Subsidies to Slumlords
"Housing Stability Plus" Program Reduces Housing Assistance Every Year

<table>
<thead>
<tr>
<th>Year</th>
<th>Maximum Monthly Rent Subsidy for a Family of Three Under the &quot;Housing Stability Plus&quot; Program</th>
</tr>
</thead>
<tbody>
<tr>
<td>Year 1</td>
<td>$925</td>
</tr>
<tr>
<td>Year 2</td>
<td>$820</td>
</tr>
<tr>
<td>Year 3</td>
<td>$715</td>
</tr>
<tr>
<td>Year 4</td>
<td>$610</td>
</tr>
<tr>
<td>Year 5</td>
<td>$505</td>
</tr>
</tbody>
</table>
“Housing Stability Plus”: A Reform Plan for the Mayor

1. Eliminate the Annual 20 Percent Reduction in the Value of the HSP Rent Supplement

2. Allow “Housing Stability Plus” Recipients to Work, and Eliminate Rules Requiring HSP Families to Stay on Welfare

3. Protect Homeless Families from Lead Paint and Other Hazards by Using the Same Inspection Standards for Federal Housing Vouchers

For more details on the HSP reform plan, visit www.coalitionforthehomeless.org.
State of the Homeless 2007
Recommendations: Expand Housing Aid

Expand Housing Assistance for Homeless New Yorkers

1. Mayor Bloomberg Should Reverse City Policies that Have Reduced Homeless New Yorkers’ Longstanding Priority for Federal Housing Programs

2. The Mayor’s Ten-Year “New Housing Marketplace” Plan Should Target More City-Funded Apartments to Homeless Families and Individuals
Data Sources


Acknowledgments


For more information, please visit www.coalitionforthehomeless.org.